

TEXT OF TELEGRAM 84ISLAMA009755

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STATE FOR RP/ASIA AND NEA/PAB

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E.O. 12356: N/A

TAGS: SREF, AF, PK

SUBJECT: AFGHAN REFUGEES IN PAKISTAN: POSSIBLE USG
RUPEE CONTRIBUTIONS TO RELIEF PROGRAMS

REF: (A) STATE 089588: (B) 53 ISLAMABAD 1659

1. SUMMARY. REFUGEE OF ICERS HAVE MET WITH OFFICIALS
OF UNHCR, LICROSS, ICRC AND VOLAGS TO DISCUSS REFUGEE
RELIEF PROJECTS WHICH MIGHT POSSIBLY BE FUNDED IN
FY 1984 WITH EXCESS PAKISTANI RUPEES. PARAS 3-9 CONTAIN EM
BASSY PROPOSALS AND COMMENTS. PARA 10 RECAPITULATES
UNHCR, LICROSS AND ICRC PROJECTS AND PARA 11 FOCUSES ON
RUPEE EXPENDITURE PROPORTIONS OF REFUGEE ASSISTANCE
BUDGETS OF INTERNATIONAL ORGANIZATIONS AND VOLAGS. THE
TOTAL AMOUNT OF UNHCR, LICROSS AND ICRC RUPEE PROJECTS
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(LISTED HEREIN) FOR 1984 IS RUPEES 73,815,000. THE
EQUIVALENT OF DOLS 5,550,000 AT THE RATE OF RUPEES 13.3
TO A DOLLAR. THE TOTAL AMOUNT REQUESTED IS SLIGHTLY
LARGER THAN THE DOLS 5,000,000 WORTH OF RUPEES GIVEN
TO UNHCR, LICROSS AND ICRC IN 1983. IN 1982 WE GAVE
THESE THREE ORGANIZATIONS THE RUPEE EQUIVALENT OF
DOLS 4,250,000. IN OUR OPINION DOLS 5.55 M REPRESENTS A
REALISTIC FIGURE OF RUPEE USES THAT THE GOP MIGHT
APPROVE. SHOULD MORE RUPEES BE AVAILABLE THAN THIS

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AMOUNT. VOLAGS COULD READILY USE THEM, AS A SUBSTANTIAL PROPORTIONS OF THEIR EXPENDITURES IS IN RUPEES. HOSPITAL LISTED IN REF B HAVE ONGOING RUPEE NEEDS FOR REFUGEE ASSISTANCE PROJECTS AS WELL. IT SHOULD BE KEPT IN MIND THAT WE MUST OBTAIN PRIOR APPROVAL FROM THE GOP MINISTRY OF FINANCE FOR DISBURSEMENTS OF U.S.-OWNED RUPEES TO ALL INTERESTED AGENCIES. THE ONLY EXCEPTION IS THE USE OF DOLS 300,000 WORTH OF RUPEES FOR THE WORLD BANK SELF-HELP PROJECTS TO WHICH THE GOP HAS ALREADY AGREED.

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 - (F) CHURCH WORLD SERVICE
 - (G) INTERNATIONAL RESCUE COMMITTEE

END SUMMARY.

2. UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR): FIRST AMONG UNHCR'S REQUESTS FOR SPECIAL RUPEE FINANCING IS AN APPEAL FOR ONE MILLION DOLLARS TO PROVIDE INFRASTRUCTURE FOR A NEW CAMP IN THE PUNJAB. PROJECTED COMBINED CAPACITY OF THE ESTABLISHED CAMPS IN THE PROVINCE - THOSE AT KOT CHANDNA (ISA KHEL TEHSIL, MIANWALI DISTRICT) AND DARRA TANG

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IS 110,000. PRESENT OFFICIAL POPULATION (PER GOP) IS
90,000. AND EXPECTATIONS ARE THAT THE MIANWALI CAMPS
WILL BE FULL BY THE END OF THIS YEAR. A PROPOSAL
FOR A NEW CAMP AT SARKIA, ABOUT ONE HOUR'S DRIVE
SOUTH OF MIANWALI, HAS BEEN SANCTIONED BY THE PUNJAB
AND FEDERAL GOVERNMENTS. IT WOULD HOLD FIFTY THOUSAND
REFUGEES. UNHCR HAS BEEN ASKED TO PROVIDE INFRA-
STRUCTURE: ACCESS ROADS, POTABLE WATER, KEROSENE
TANKS, A WAREHOUSE AND DISPENSARIES, AMONG OTHER
ITEMS. FOR THE NEW CAMP, THE COST WOULD BE APPROX-
IMATELY 13.3 MILLION RUPEES, OR ONE MILLION DOLLARS.
THE PHYSICAL CONSTRUCTION OF THE CAMP ITSELF WILL BE
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UNDERTAKEN BY THE GOP. WE VIEW THIS AS A ONE-TIME
COST FOR THIS PARTICULAR CAMP.

3. UNHCR. WORLD BANK PROJECTS. ON JANUARY 28 WE WERE
INFORMED BY THE GOP THAT IT HAS NO OBJECTION TO THE
USE OF US DOLS 200,000 TO 300,000 WORTH OF U.S.-OWNED
RUPEES FOR OUR CONTRIBUTION TO THE WORLD BANK INCOME
GENERATING PROJECTS FOR REFUGEE AREAS (SEE ISLAMABAD
2493). THESE PROJECTS, PRIMARILY IN THE FIELD OF

WATERSHED MANAGEMENT AND REFORESTATION, ARE DESIGNED TO REPAIR SOME OF THE DAMAGE TO THE ENVIRONMENT CAUSED BY THE AFGHAN REFUGEES. THIS IS THE ONLY GOP APPROVAL TO DATE FOR FY -84 DISBURSEMENTS OF U.S.-OWNED PAK RUPEES TO REFUGEE RELIEF PROJECTS. WE RECOMMEND THAT WE CONTRIBUTE RS. 3,990,000 (DOLS 300,000 AT RATE OF 13.3) TO THESE WORLD BANK PROJECTS.

4. UNHCR. IMPROVING ROADS AND POTABLE WATER SUPPLIES. NWFP AND BALUCHISTAN. INFRASTRUCTURE AT UNHCR CAMPS IN THE NWFP AND BALUCHISTAN HAS DETERIORATED BADLY SINCE CAMPS WERE ESTABLISHED THREE OR FOUR YEARS AGO. SOME ACCESS ROADS ARE IMPASSABLE, WHILE OTHERS WILL BECOME SO AFTER ANOTHER RAINY SEASON. REQUESTS FOR FUNDS TO ESTABLISH AND MAINTAIN SUITABLE ACCESS ROADS AND MONEY TO UPGRADE POTABLE WATER SUPPLIES, IN LINE WITH ITS PREVENTIVE HEALTH EMPHASIS. ROUND OUT UNHCR'S 1984 REQUEST FOR EXCESS CURRENCY RUPEES. ROADS AND WATER WOULD COST RUPEE EQUIVALENTS OF US DOLS 1.5 MILLION AND ONE MILLION RESPECTIVELY.

5. COMMENT ON UNHCR PROPOSALS. REQUESTS FOR THE PUNJAB CAMP AND MORE DURABLE INFRASTRUCTURE ARE IN LINE WITH CONSENSUS THAT NO SHORT TERM SOLUTION LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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TO AFGHAN REFUGEE PROBLEM IS IN SIGHT. WE THEREFORE ENDORSE UNHCR'S REQUEST FOR SARKIA CAMP INFRASTRUCTURE AND FOR ACCESS ROAD AND POTABLE WATER SYSTEM MAINTENANCE/UPGRADE. APPROVAL OF U.S. CONTRIBUTION FOR WORLD BANK PROJECT HAS ALREADY BEEN OBTAINED.

UNHCR ASSUMES THAT EXCESS RUPEE DONATIONS WILL BE ADDITIONAL TO DOLLARS PLEDGED FOR CY-84 PROGRAMS.

THE TOTAL COST OF THESE PROJECTS IN THE RUPEE EQUIVALENT OF DOLS 3,800,000. IN 1983 WE GAVE DOLS 3,500,000 WORTH OF RUPEES TO THE UNHCR, AND IN 1982 DOLS 3,000,000.

6. LEAGUE OF INTERNATIONAL RED CROSS AND RED CRESCENT SOCIETIES (LICROSS): THIS YEAR LICROSS, THROUGH ITS PAKISTANI OPERATIONAL PARTNER - THE PAKISTAN RED CRESCENT SOCIETY (PRCS) - HAS BEEN REQUESTED BY THE GOP TO ATTEND TO THE RELIEF NEEDS OF ONE HUNDRED THOUSAND REFUGEES. THE LEAGUE'S CHIEF DELEGATE FOR PAKISTAN, A RETIRED CANADIAN ARMY OFFICER, DAVID JENKINS, RECENTLY REQUESTED US TO PROVIDE A MILLION DOLLARS FOR THAT PURPOSE. HE POINTED OUT THAT MANY REFUGEES HAVE BEEN IN COUNTRY NOW FOR FOUR YEARS AND INITIAL ISSUE ITEMS - SHOES, QUILTS, WARM CLOTHING, COOKING UTENSILS, INFANTS NEEDS, ETC. HAVE LONG SINCE WORN OUT. JENKINS SAID

THAT PRCS CATERS TO THE NEEDS OF THE VERY POOREST
AMONG REFUGEES. THOSE ALMOST TOTALLY DEPENDENT ON
THE RELIEF AGENCIES FOR THEIR SUSTENANCE. HE
MENTIONED THE FACT THAT THE PRCS IS THE ONLY ALL
PAKISTANI PVO SERVING THE REFUGEES AND THAT ITS
CHAIRMAN, THE PRESIDENT OF PAKISTAN, ZIA UL HAQ, TAKES
A PERSONAL INTEREST IN ITS FUNCTIONS. RIGHT DOWN TO

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THE DISTRICT LEVEL. BOTH FACTORS LEND A POSITIVE
POLITICAL DIMENSION TO THE SOCIETY'S WORK, ACCORDING
TO JENKINS, WHO NEVERTHELESS ACKNOWLEDGED THAT MONEY
IS VERY TIGHT THIS YEAR. HE SAID THAT THE EEC,
WHICH HERETOFORE HAD CONTRIBUTED A MILLION DOLLARS
PER YEAR TO LICROSS/PRCS RELIEF ENDEAVORS HAS
DECIDED TO WITHHOLD MONEY FOR 1984-85. A DECISION IN
LINE WITH ITS POLICY OF FUNDING PRIVATE RELIEF AGENCY
FUNCTIONS ONLY IN THE CONTEXT OF EMERGENCIES.
JENKINS SAID THAT WITHOUT THE EEC CONTRIBUTION, LEAGUE
FUNDS FOR 84-85 WOULD DROP TO 1.5 MILLION DOLLARS
(ASSUMING THAT WE COME THROUGH WITH OUR MILLION).
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COMMENT: IT SEEMS LIKELY THAT AN INCREASING NUMBER OF
INTERNATIONAL DONORS WILL CONSIDER THAT THE SITUATION
OF AFGHAN REFUGEES HERE IS NO LONGER AN EMERGENCY AND
REDUCE THEIR CONTRIBUTIONS ACCORDINGLY.
THIS IS UNFORTUNATE AS IN TERMS OF MEETING HUMAN NEEDS,
THE LICROSS PROJECT IN OUR VIEW WOULD HAVE HIGHEST
PRIORITY. END COMMENT.

7. COMMENT ON LICROSS PROPOSALS. JENKINS ENJOYS

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HIGH CREDIBILITY WITH THE DONOR COMMUNITY AND WITH THE GOP AS WELL. UNFORTUNATELY HE WILL RETIRE IN JUNE. A REPLACEMENT HAS NOT AS YET BEEN NAMED. WE RECOMMEND CONTRIBUTING THE RUPEE EQUIVALENT OF US DOLS ONE MILLION TO LICROSS UNDER TWO CONDITIONS: (A) THAT A FIELD-EXPERIENCED (INTERNATIONAL) CHIEF DELEGATE BE APPOINTED TO REPLACE JENKINS AND (B) THAT THE EQUIVALENT OF US DOLS 250,000 OF THIS MILLION-DOLLAR CONTRIBUTION BE USED TO COVER MEDICAL PROGRAM COSTS FOR THE PUNJAB CAMPS. PRCs HAS BEEN ASKED TO ASSUME RESPONSIBILITIES FOR PRIMARY HEALTH CARE DELIVERY AT MIANWALI AND PAKISTAN. SUCCESS IN ATTRACTING REFUGEES OUT OF THE CAMP AND INTO THE PUNJAB MAY WELL DEPEND IN PART ON THE QUALITY OF THE CAMPS' HEALTH SET-UPS.

IN BOTH 1981 AND 1982 WE GAVE THE RUPEE EQUIVALENT OF DOLS ONE MILLION TO LICROSS.

8. INTERNATIONAL COMMITTEE OF THE RED CROSS (ICRC). WE HAVE SPOKEN SEVERAL TIMES WITH FRANCOIS ZEN RUFFINEN. THE ICRC DELEGATE AND HIS COLLEAGUES REGARDING ESTIMATED EXPENDITURES FOR 1984-85. THEY WERE EXTREMELY CAUTIOUS ABOUT PREDICTING THE FUTURE COSTS OF THEIR MEDICAL RELIEF AND REHABILITATIVE OPERATIONS, AND WOULD SAY ONLY THAT SHOULD THE CASUALTY SITUATION REMAIN THE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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SAME, THEIR OPERATIONAL EXPENSES WOULD APPROXIMATE THIS YEAR'S EXPENDITURE (PLUS A SMALL ADJUSTMENT FOR INFLATION).

ADDITIONAL TREATMENT CAPABILITIES IN PESHAWAR AND THE NEW ICRC HOSPITAL IN QUETTA HAVE DOUBLED OPERATIONAL EXPENSES OVER PREVIOUS YEARS, FROM SF 7.5 MILLION IN 1983 TO SF 15 MILLION, ACCORDING TO ICRC'S PESHAWAR-BASED DEPUTY HEAD OF DELEGATION, WHO EXPRESSED THE HOPE THAT THE U.S. WOULD CONTINUE TO CONTRIBUTE GENEROUSLY TOWARD MEETING ICRC'S OPERATIONAL FUNDING REQUIREMENTS FOR AFGHAN REFUGEE RELIEF.

9. COMMENT ON ICRC PLANS. WE RECOMMEND SUPPORT OF ICRC'S OPERATIONAL EXPENSES IN 1984 WITH DOLS 750,000 WORTH OF RUPEES IN ADDITION TO THE DOLLAR AMOUNT THAT WILL BE GIVEN TO ICRC FOR ITS PAKISTAN PROGRAMS. OF THE DOLS 750,000, THE RUPEE EQUIVALENT OF DOLS 250,000 WOULD BE EARMARKED FOR THE OPERATION OF THE PESHAWAR PARAPLEGIC CENTER AND THE RUPEE EQUIVALENT OF DOLS 500,000 FOR GENERAL EXPENSES. ICRC HAS BEEN AND REMAINS THE SINGLE MOST EFFECTIVE ORGANIZATION TREATING AFGHAN WAR CASUALTIES AND, AS SUCH, DESERVES OUR FULLEST SUPPORT. IN 1983 WE GAVE DOLS 500,000 WORTH OF RUPEES TO THE ICRC, AND IN 1982 THE EQUIVALENT OF DOLS 250,000. BOTH WERE IN ADDITION TO A DOLLAR CONTRIBUTION.

10. RECAPITULATION OF THE RUPEE PROJECTS IN PARAGRAPHS
3-9 ABOVE:

A. UNHCR

1. SARKIA CAMP 1,000,000

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-	2. WORLD BANK PROJECTS	300,000
-	3. ACCESS ROADS, NWFP	750,000
-	4. ACCESS ROADS, BALUCHISTAN	750,000
-	5. POTABLE WATER ALL CAMPS	1,000,000
-	TOTAL UNHCR	3,800,000

B. LICROSS

-	1. RELIEF ITEMS	750,000
-	2. MEDICAL CARE, PUNJAB CAMPS	250,000

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-	TOTAL LICROSS	1,000,000
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C. ICRC

-	1. PARAPLEGIC CENTER	250,000
-	2. SUPPORT OF GENERAL OPERATIONS	500,000
-	TOTAL ICRC	750,000

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- GRAND TOTAL 5,550,000
- (OF WHICH GOP HAS ALREADY ASSENTED TO
- CONTRIBUTION TO WORLD BANK PROJECTS OF DR RUPEES
- RUPEE EQUIVALENT OF DOLS 300,000) 73,815,000

NOTE: WE HAVE USED THE EXCHANGE RATE OF 13.3 RUPEES
TO ONE DOLLAR. THE RATE CURRENTLY USED BY INTERNATIONAL
ORGANIZATIONS AND PRIVATE VOLUNTARY ORGANIZATIONS.

11. RUPEE EXPENDITURE PORTIONS OF UNHCR, ICRC AND
VOLAG REFUGEE ASSISTANCE PROJECT BUDGETS. IN REF (B),
PARA (2), DEPARTMENT REQUESTED PAST, CURRENT, AND
FUTURE RUPEE EXPENDITURE PORTIONS OF LICROSS,
CATHOLIC RELIEF SERVICE (CRS), INTERNATIONAL RESCUE
COMMITTEE (IRC) AND THE SALVATION ARMY (SA) REFUGEE
ASSISTANCE PROJECTS. THESE ARE REFLECTED IN THE
FOLLOWING. SYNOPSIS. PERCENTAGE ESTIMATES ARE
GIVEN IN LIEU OF MONETARY FIGURES AND TABLES DUE TO
DIFFERENCES IN FUNDING CYCLES, CHANGES IN PROGRAM
EXPENDITURES OVER THE YEARS, AND LARGE VARIATIONS IN
DONORS AND DONOR CURRENCIES OVERALL.

(A) UNHCR. UNHCR ESTIMATES THAT 75 PERCENT OF ITS
PAST, PRESENT AND FUTURE EXPENDITURES FOR AFGHAN
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REFUGEES WERE, ARE AND WILL BE MADE IN RUPEES.

(B) ICRC. ICRC INFORMALLY ESTIMATES THE SAME PRO-
PORTION (75 PERCENT) OF ITS BUDGETS FOR AFGHANS WERE,
ARE AND WILL BE EXPENDED IN RUPEES.

(C) LICROSS. THE LEAGUE SPENDS 100 PERCENT OF U.S.
FUNDS ALLOCATED ON BEHALF OF AFGHAN REFUGEES IN
PAKISTANI RUPEES. THIS SHOULD HOLD TRUE FOR THE
FORESEEABLE FUTURE. HENCE, IN 1984 U.S. DOLLARS
ONE MILLION COULD BE FUNDED ENTIRELY IN RUPEES.

THE U.S. CONTRIBUTIONS FOR AFGHAN REFUGEE ASSISTANCE
HAVE BEEN EXCLUSIVELY IN RUPEES AND NO OTHER
CURRENCY IS NEEDED.

(D) CATHOLIC RELIEF SERVICES. ABOUT 85 PERCENT OF THE
CURRENT USG-FUNDED PORTION OF CRS'S BUDGET OF US DOLS
251,481 IS EXPENDED IN RUPEES. CRS IS EXPECTED TO
REQUEST AN RP GRANT OF US DOLS 600,000 FOR 1984-85
TO CONTINUE ON-GOING SANITATION PROJECTS IN THE NWFP.
IT IS ESTIMATED THAT OF THAT SUM, DOLS 500,000
WOULD BE EXPENDED IN RUPEES.

(E) SALVATION ARMY. SA SPENDS BY FAR THE LARGEST
PERCENTAGE OF ITS BUDGET IN RUPEES. AT LEAST 80

PERCENT OF ITS CURRENT GRANT IS EXPENDED IN RUPEES.
OF THE US DOLS 316,867 SA WILL REQUEST OF RP FOR
1984-85 AFGHAN REFUGEE PROGRAMS. WE ESTIMATE THAT
ROUGHLY DOLS 430,000 COULD BE EXPENDED IN PAKISTANI
RUPEES.

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(F) CHURCH WORLD SERVICE. BECAUSE SALARIES OF
EXPATRIATE CAREER PERSONNEL AND OTHER CWS ADMINISTRA-
TIVE EXPENSES ARE PAID FROM CHURCH CONTRIBUTIONS
FROM ABROAD, CWS EXPENDS 100 PERCENT OF USG FUNDS
ALLOTTED FOR AFGHAN REFUGEES IN PAKISTANI RUPEES.
HENCE ALL OF THE DOLS 578,326 CWS EXPECTS TO REQUEST
FROM RP FOR (SEPT 1, 1984 TO AUGUST 31, 1985) AFGHAN
REFUGEE PROGRAMS WILL BE EXPENDED IN PAKISTANI
RUPEES. COMMENT: US DOLS 578,326 WOULD BE FOR
CONTINUATION OF THE MANSEHRA MEDICAL PROGRAMS AND DOES
NOT INCLUDE AN ANTICIPATED REQUEST FOR FUNDS TO
CONTINUE AND EXPAND INTER-AID FUNDED SECONDARY EDUCATION
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PROJECTS (SEE ISLAMABAD 07820). CWS IS CONSIDERING
ASKING FOR APPROXIMATELY US DOLS 500,000 FROM U.S.
GOVERNMENT AND PRIVATE SOURCES FOR EDUCATIONAL AND
OTHER PROGRAMS CURRENTLY IMPLEMENTED BY ITS
PAKISTANI AFFILIATE INTER-AID. WERE PROPOSAL SUBMITTED,
ALL FUNDING WOULD BE REQUESTED IN RUPEES. END COMMENT.

(G) INTERNATIONAL RESCUE COMMITTEE. IRC ESTIMATES
THAT TWO THIRDS OF PAST R/P GRANTS HAVE BEEN EXPENDED

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IN RUPEES. OF THE DOLS 251,000 IT WILL REQUEST FROM
RP FOR ITS JUNE 1984 TO MAY 1985 MEDICAL PROGRAMS.
AN ESTIMATED DOLS 140,000 COULD FEASIBLY BE EXPENDED
IN RUPEES. COMMENT: LIKE CWS/INTERAID, IRC IS
DEVELOPING PROPOSALS FOR SUPPORT OF AFGHAN MIDDLE,
SECONDARY AND HIGHER EDUCATION PROGRAMS (SEE ISLAMABAD
07820). NONE OF THE FOREGOING ESTIMATES REFLECT
POSSIBLE REQUESTS FOR FUNDING OF EDUCATION PROGRAM.
END COMMENT.

12. RECOMMENDATIONS WITH RESPECT TO FUNDING OF VOLAGS,
INCLUDING RESPONSE TO STATE 115487, WILL FOLLOW IN
SEPTELS. HINTON

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